#### STATEMENT OF BASIS

as required by LAC 33:IX.3109, for draft Louisiana Pollutant Discharge Elimination System Permit No. LA0116254; AI 43470; PER20090002 to discharge to waters of the State of Louisiana as per LAC 33:IX.2311.

The permitting authority for the Louisiana Pollutant Discharge Elimination System (LPDES) is:

Louisiana Department of Environmental Quality

Office of Environmental Services

P. O. Box 4313

Baton Rouge, Louisiana 70821-4313

I. THE APPLICANT IS:

Tangipahoa Parish Government

Tangipahoa Parish Regional Solid Waste Facility-

Sewage Sludge Treatment Plant

P.O. Box 215 Amite, LA 70422

II. PREPARED BY:

Angela Marse

DATE PREPARED:

November 3, 2009

III. PERMIT ACTION:

reissue LPDES permit <u>LA0116254</u>, AI <u>43470</u>; <u>PER20090002</u>

LPDES application received: April 8, 2009

LPDES permit issued: November 1, 2004 LPDES permit expired: October 31, 2009

## IV. FACILITY INFORMATION:

- A. The application is for the discharge of treated sanitary wastewater from a publicly owned sewage sludge treatment facility serving southeast Louisiana.
- B. The permit application indicates the receipt of wastewater from several area sewer treatment companies and septic tank waste/sewage sludge haulers.
- C. The facility is located at 57510 Hano Road in Independence, Tangipahoa Parish.
- Effluent from the sludge treatment facility is treated by digester followed by a series of equalization ponds.

E. Outfall 001

Discharge Location:

Latitude 30° 41' 15" North

Longitude 90° 33' 23" West

Description:

treated sanitary wastewater

Design capacity:

0.02 MGD

Type of Flow Measurement which the facility is currently using: stop watch and bucket

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## V. RECEIVING WATERS:

The discharge is into an unnamed ditch, thence into the Natalbany River in segment 040503 of the Lake Ponchartrain Basin. This segment is listed on the 303(d) list of impaired waterbodies.

The designated uses and degree of support for Segment 040503 of the Lake Ponchartrain Basin are as indicated in the table below  $^{1/2}$ :

Overall Degree of Support for Segment 040503	Degree of Support of Each Use							
Partial	Primary Contact Recreation	Secondary Contact Recreation	Propagation of Fish & Wildlife	Outstanding Natural Resource Water	Drinking Water Supply	Shell fish Propagation	Agriculture	
	Not Supported	Full	Not Supported	N/A	N/A	N/A	N/A	

<sup>&</sup>lt;sup>17</sup>The designated uses and degree of support for Segment 040503 of the Lake Ponchartrain Basin are as indicated in LAC 33:IX.1123.C.3, Table (3) and the 2006 Water Quality Management Plan, Water Quality Inventory Integrated Report, Appendix A, respectively.

Section 303 (d) of the Clean Water Act, as amended by the Water Quality Act of 1987 and EPA's regulations at 40 CFR 130, require that each state identify those waters within its boundaries not meeting water quality standards. The Clean Water Act further requires states to implement plans to address impairments. LDEQ is developing Total Maximum Daily Loadings Studies (TMDLs) to address impaired waterbodies. Segment 040503 of the Lake Pontchartrain Basin is on the 2006 Integrated 303(d) List of Impaired Waterbodies. The suspected causes of impairment are mercury, pathogens indicators, phosphorus (EPA- Category 5), and dissolved oxygen (EPA-Category 5). To date no TMDLs have been completed for this waterbody.

Suspected causes of concern are addressed in a manner consistent with the Department's permitting guidance for implementing Louisiana's surface water quality standards as follows:

### Pathogen Indicators

Monitoring for fecal coliform is the best indicator for the potential presence of pathogenic organisms in wastewater. To protect against potential receiving water impairments due to pathogens, fecal coliform limits have been established in the permit. Permit limits are reflective of water quality standards for primary contact recreation, a designated use of the receiving stream.

### Mercury

The source of mercury has been identified as atmospheric deposition. Wastes received by the facility originate from home septic tanks/sewage treatment plants, port-o-lets, and small scale mechanical sewer treatment plants that may serve several households or small communities. A DMR review shows the facility has discharged three times in the previous two years, each discharge less than the reported design capacity of 0.02 MGD. Based on facility size and type, no mercury requirements have been placed in the proposed permit. Should the TMDL for mercury in this subsegment determine mercury effluent limitations or other requirements are necessary for facilities of this type and size; a reopener clause has been included in the draft permit.

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### Dissolved oxygen and phosphorus

EPA will develop the TMDL for dissolved oxygen and phosphorus. In this permit,  $BOD_5$  has been used as an indicator parameter in the permit for dissolved oxygen and phosphorus, a nutrient.  $BOD_5$  is used as a method to measure the amount of dissolved oxygen in the waste stream utilized by organisms during the decomposition of organic material over a five day period.  $BOD_5$  limits protect against the discharge of oxygen depleting pollutants (like nutrients) at levels that would cause in stream oxygen problems. Dissolved oxygen is directly related to nutrient impact. Thus, when LDEQ maintains and protects DO, the LDEQ is in effect also limiting and controlling nutrient concentrations and impacts. (LDEQ declaratory ruling April 29, 1996) The effluent limit for  $BOD_5$  is base on the Statewide Sanitary Effluent Limitations Policy and is the same as the previous permit.

# VI. <u>ENDANGERED SPECIES:</u>

Based on the type and size of the facility, the proposed permit is not listed in Section II.2 of the Implementation Strategy as requiring consultation with the U. S. Fish and Wildlife Service (FWS). This strategy was submitted with a letter dated November 17, 2008 from Rieck (FWS) to Nolan (LDEQ). Therefore, in accordance with the Memorandum of Understanding between the LDEQ and the FWS, no further informal (Section 7, Endangered Species Act) consultation is required. It was determined that the issuance of the LPDES permit is not likely to have an adverse effect on any endangered or candidate species or the critical habitat. The effluent limitations established in the permit ensure protection of aquatic life and maintenance of the receiving water as aquatic habitat.

## VII. HISTORIC SITES:

The discharge is from an existing facility location, which does not include an expansion beyond the existing perimeter. Therefore, there should be no potential effect to sites or properties on or eligible for listing on the National Register of Historic Places, and in accordance with the 'Memorandum of Understanding for the Protection of Historic Properties in Louisiana Regarding LPDES Permits' no consultation with the Louisiana State Historic Preservation Officer is required.

## VIII. PUBLIC NOTICE:

Upon publication of the public notice, a public comment period shall begin on the date of publication and last for at least 30 days thereafter. During this period, any interested persons may submit written comments on the draft permit and may request a public hearing to clarify issues involved in the permit decision at this Office's address on the first page of the statement of basis. A request for a public hearing shall be in writing and shall state the nature of the issues proposed to be raised in the hearing.

Public notice published in:

Local newspaper of general circulation
Office of Environmental Services Public Notice Mailing List

For additional information, contact:

Mrs. Angela Marse Water Permits Division Department of Environmental Quality Office of Environmental Services P. O. Box 4313 Baton Rouge, Louisiana 70821-4313 Statement of Basis

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# IX. PROPOSED PERMIT LIMITS:

#### Final Effluent Limits:

#### **OUTFALL 001**

No TMDL or other water quality studies have been conducted for the receiving stream or subsegment since the issuance of the previous permit. Therefore, effluent limits proposed in the permit are the same as the previous permit.

Final limits shall become effective on the effective date of the permit and expire on the expiration date of the permit.

Effluent Characteristic	Monthly Avg. (lbs./day)	Monthly Avg.	Weekly Avg	Basis
BOD₅		20 mg/l	30 mg/l	Limits are set in accordance with the Statewide Sanitary Effluent Limitations Policy (SSELP) for facilities of this treatment type and size.
TSS		20 mg/l	30 mg/l	Since there is no numeric water quality criterion for TSS, and in accordance with the current Water Quality Management Plan, the TSS effluent limitations shall be based on a case-by-case evaluation of the treatment technology being utilized at a facility. Therefore, a Technology Based Limit has been established through Best Professional Judgement for the type of treatment technology utilized at this facility.

<sup>\*</sup>Concentration limits are used in accordance with LAC 33:IX.2709.F.1.b which states that mass limitations are not necessary when applicable standards and limitations are expressed in other units of measurement. LAC 33:IX.709.B references LAC 33:IX.711 which express BOD<sub>5</sub> and TSS in terms of concentration.

#### Other Effluent Limitations:

### 1) Fecal Coliform

The discharge from this facility is into a water body which has a designated use of Primary Contact Recreation. According to LAC 33:IX.1113.C.5., the fecal coliform standards for this water body are 200/100 ml and 400/100 ml. Therefore, the limits of 200/100 ml (Monthly Average) and 400/100 ml (Weekly Maximum) are proposed as Fecal Coliform limits in the permit. These limits are being proposed through Best Professional Judgment in order to ensure that the water body standards are not exceeded, and due to the fact that existing facilities have demonstrated an ability to comply with these limitations using present available technology.

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### 2) pH

The pH shall not be less than 6.0 standard units nor greater than 9.0 standard units at any time. (Limits as established through BPJ considering BCT for similar waste streams in accordance with LAC 33:IX.5905.C.)

## 3) Solids and Foam

There shall be no discharge of floating solids or visible foam in other than trace amounts in accordance with LAC 33:IX.1113.B.7.

## X. PREVIOUS PERMITS:

LPDES Permit No. LA0116254:

Issued: November 1, 2004 Expired: October 31, 2009

**Effluent Characteristic** Discharge Limitations Monitoring Requirements Monthly Avg. Weekly Avg. Measurement Sample Frequency 1 Type Flow Report Report 1/week Measure BOD<sub>5</sub> 20 mg/l 30 mg/l 1/3 month Grab TSS 20 mg/l 30 mg/l 1/3 month Grab Fecal Coliform Colonies 200 400 1/3 month Grab Ha 1/3 month Grab

# XI. ENFORCEMENT AND SURVEILLANCE ACTIONS:

# A) Inspections

A review of files indicates no recent inspections have been performed for this facility.

## B) Compliance and/or Administrative Orders

A review of the files indicates no recent enforcement actions administered against this facility.

## C) DMR Review

A review of the discharge monitoring reports for the period beginning January, 2007 through June, 2009 has revealed no violations of permit limits.

## XII. <u>ADDITIONAL</u> INFORMATION:

The Louisiana Department of Environmental Quality (LDEQ) reserves the right to impose more stringent discharge limitations and/or additional restrictions in the future to maintain the water quality integrity and the designated uses of the receiving water bodies based upon additional water quality studies and/or TMDL's. The LDEQ also reserves the right to modify or revoke and reissue this permit based upon any changes to established TMDL's for this discharge, or to accommodate for pollutant trading provisions in approved TMDL watersheds as requested by the permittee and/or as necessary to achieve compliance

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with water quality standards. Therefore, prior to upgrading or expanding this facility, the permittee should contact the Department to determine the status of the work being done to establish future effluent limitations and additional permit conditions.

In accordance with LAC 33:IX.2903., this permit may be modified, or alternatively, revoked and reissued, to comply with any applicable effluent standard or limitations issued or approved under sections 301(b)(2)(c) and (D); 304(b)(2); and 307(a)(2) of the Clean Water Act, if the effluent standard or limitations so issued or approved:

- a) Contains different conditions or is otherwise more stringent than any effluent limitation in the permit;
   or
- b) Controls any pollutant not limited in the permit; or
- c) Requires reassessment due to change in 303(d) status of waterbody; or
- d) Incorporates the results of any total maximum daily load allocation, which may be approved for the receiving water body.

Final effluent loadings (i.e. lbs/day) have been established based upon the permit limit concentrations and the design capacity of 0.02 MGD.

At present, the **Monitoring Requirements, Sample Types, and Frequency of Sampling** as shown in the permit are standard for facilities of flows between 0.004 and 0.02 MGD.

## XIII. <u>TENTATIVE DETERMINATION:</u>

On the basis of preliminary staff review, the Department of Environmental Quality has made a tentative determination to reissue a permit for the discharge described in this Statement of Basis.

## XIV. REFERENCES:

<u>Louisiana Water Quality Management Plan / Continuing Planning Process, Vol. 8, "Wasteload Allocations / Total Maximum Daily Loads and Effluent Limitations Policy,"</u> Louisiana Department of Environmental Quality, 2005.

Louisiana Water Quality Management Plan / Continuing Planning Process, Vol. 5, "Water Quality Inventory Section 305(b) Report," Louisiana Department of Environmental Quality, 2006.

<u>Louisiana Administrative Code, Title 33 - Environmental Quality, Part IX - Water Quality Regulations, Chapter 11 - "Louisiana Surface Water Quality Standards,"</u> Louisiana Department of Environmental Quality, 2009.

<u>Louisiana Administrative Code, Title 33 - Environmental Quality, Part IX - Water Quality Regulations, Subpart 2 - "The LPDES Program,"</u> Louisiana Department of Environmental Quality, 2009.

<u>Low-Flow Characteristics of Louisiana Streams</u>, Water Resources Technical Report No. 22, United States Department of the Interior, Geological Survey, 1980.

Index to Surface Water Data in Louisiana, Water Resources Basic Records Report No. 17, United States Department of the Interior, Geological Survey, 1989.

<u>LPDES Permit Application to Discharge Wastewater,</u> Tangipahoa Parish Government, Tangipahoa Parish Regional Solid Waste Facility, April 8, 2009.

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